## INDEPENDENT AUDITOR'S REPORTS

BASIC FINANCIAL STATEMENTS AND SUPPLEMENTARY INFORMATION SCHEDULE OF FINDINGS

June 30, 2011

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### **OFFICIALS**

<u>Name</u>	<u>Title</u>	<b>Term Expires</b>
Dick Christiansen	Mayor	2013
Chris Eldred	Council Member	2013
Dana Davis	Council Member	2013
Pamela Wilken	Council Member	2013
Stan Henrich	Council Member	2015
Sylvia Nelson	Council Member	2015
Melinda Buchholz	City Clerk/Administrator	Indefinite



#### INDEPENDENT AUDITOR'S REPORT

To the Honorable Mayor and Members of the City Council Newell, Iowa

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of the City of Newell, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents. These financial statements are the responsibility of the City of Newell's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in <u>Government Auditing Standards</u>, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe our audit provides a reasonable basis for our opinions.

As described in Note 1, these financial statements were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective cash basis financial position of the governmental activities, the business type activities, each major fund, and the aggregate remaining fund information of City of Newell, Iowa as of June 30, 2011, and the respective changes in cash basis financial position for the year then ended in conformity with the basis of accounting described in Note 1.

In accordance with <u>Government Auditing Standards</u>, we have also issued our report dated March 22, 2012 on our consideration of the City of Newell's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing and not to provide an opinion on internal control over financial reporting or compliance. That report is an integral part of an audit performed in accordance with <u>Government Auditing Standards</u> and should be read in conjunction with this report in considering the results of our audit.

Management's Discussion and Analysis and budgetary comparison information on pages 4 through 9 and 22 through 23 are not required parts of the basic financial statements, but are supplementary information required by the Governmental Accounting Standards Board. We applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the required supplementary information. We did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City of Newell's basic financial statements. Other supplementary information included in Schedules 1 through 3, is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in our audit of the basic financial statements and, in our opinion, is fairly stated in all material respects in relation to the basic financial statements taken as a whole.

Schnarr & Company, LLP

Fort Dodge, Iowa March 22, 2012

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

City of Newell provides this Management's Discussion and Analysis of its financial statements. This narrative overview and analysis of the financial activities is for the fiscal year ended June 30, 2011. We encourage readers to consider this information in conjunction with the City's financial statements, which follow.

#### **2011 FINANICAL HIGHLIGHTS**

The cash basis net assets of the City's governmental activities increased by 29% or approximately \$145,085, from fiscal year 2010 primarily because of increases in federal grants and local option tax revenues.

The cash basis net assets of the City's business type activities increased by 335%, or approximately \$141,034, due primarily to intergovernmental sewer revenue and sewer bond proceeds exceeding sewer capital expenditures during the current year.

#### **USING THIS ANNUAL REPORT**

The annual report consists of a series of financial statements and other information as follows:

Management's Discussion and Analysis introduces the basic financial statements and provides an analytical overview of the City's financial activities.

The Government-wide Financial Statement consists of a Statement of Activities and Net Assets. This statement provides information about the activities of the City as a whole and presents an overall view of the City's finances.

The Fund Financial Statements tell how governmental services were financed in the short term as well as what remains for future spending. Fund financial statements report the City's operations in more detail than the government-wide statement by providing information about the most significant funds.

Notes to Financial Statements provide additional information essential to a full understanding of data provided in the basic financial statements.

Required Supplementary Information further explains and supports the financial statements with a comparison of the City's budget for the year.

Other Supplementary Information provides detailed information about the non-major governmental funds and the City's indebtedness.

#### **Basis of Accounting**

The City maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable, and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles. Therefore, when reviewing the financial information and discussion within this annual report, the reader should keep in mind the limitation resulting from the use of the cash basis of accounting.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **REPORTING THE CITY'S FINANCIAL ACTIVITIES**

#### **Government-wide Financial Statement**

One of the most important questions asked about the City's finances is, "Is the City as a whole better off or worse off as a result of the year's activities?" The Statement of Activities and Net Assets reports information that helps answer this question.

The Statement of Activities and Net Assets presents the City's net assets. Over time, increases or decreases in the City's net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The Statement of Activities and Net Assets is divided into two kinds of activities:

Governmental Activities include public safety, public works, health and social services, culture and recreation, community and economic development, general government, and debt services. Property tax and state and federal grants finance most of these activities.

Business Type Activities include water, sewer, garbage, and golf course services. These activities are financed primarily by user charges.

#### **Fund Financial Statements**

The City has two kinds of funds:

1. Governmental funds account for most of the City's basic services. These focus on how money flows into and out of those funds, and the balances at year-end that are available for spending. The governmental funds include: (1) the General Fund, (2) the Special Revenue Funds, such as Road Use Tax and Local Options Sales Tax, (3) the Debt Service Fund, and (4) the Permanent Fund. The governmental fund financial statements provide a detailed, short-term view of the City's general government operations and the basic services it provides. Governmental fund information helps determine whether there are more or fewer financial resources that can be spent in the near future to finance the City's programs.

The required financial statement for governmental funds is a statement of cash receipts, disbursements, and changes in cash balances.

2. Proprietary funds account for the City's Enterprise Funds. Enterprise Funds are used to report business type activities. The City maintains Enterprise Funds to provide separate information for the water, sewer, golf course, garbage and utility deposit operations. All of these funds, except for the utility deposit fund, are considered to be major funds of the City.

The required financial statement for proprietary funds is a statement of cash receipts, disbursements, and changes in cash balances.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net assets may serve over time as a useful indicator of financial position. The analysis that follows focuses on the changes in cash basis net assets of governmental activities.

#### Changes in Cash Basis Net Assets of Governmental Activities

	ear Ended ne 30, 2011
Receipts and Transfers:	·
Program receipts:	
Charges for service	\$ 130,273
Operating grants, contributions, and restricted interest	31,402
Capital grants, contributions, and restricted interest	219,525
General receipts:	
Property tax	280,787
Local option sales tax	91,466
Unrestricted investment earnings	22,729
Special assessments	8,911
Other general receipts	 10,556
Total receipts	795,649
Disbursements:	
Public safety	114,159
Public works	94,163
Health and social services	50
Culture and recreation	104,062
Community and economic development	163,278
General government	95,514
Debt service	 79,338
Total disbursements	 650,564
Change in cash basis net assets before transfers	145,085
Transfers, net	 
Change in cash basis net assets	145,085
Cash basis net assets beginning of year	 <b>50</b> 1,188
Cash basis net assets end of year	\$ 646,273

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS (CONTINUED)**

The cost of all governmental activities this year was \$650,564. However, as shown in the Statement of Activities and Net Assets on pages 12-13, the amount taxpayers ultimately finance for these activities was only \$280,787 because some of the cost was paid by those directly benefited from the programs (\$130,273) or by other governments and organizations that subsidized certain programs with grants, contributions, and restricted interest (\$250,927).

#### Changes in Cash Basis Net Assets of Business-Type Activities

*	Year Ended June 30, 2011
Receipts:	
Program receipts:	
Charges for service:	
Water	\$ 118,036
Sewer	141,177
Garbage	86,938
Golf Course	60,998
Capital grants, contributions and restricted interest	249,575
General receipts:	
Bond proceeds	688,607
Other general receipts	976
Total receipts	1,346,307
Disbursements:	
Water	70,151
Sewer	951,588
Garbage	79,140
Golf Course	103,719
Utility deposits	675
Total disbursements	1,205,273
Change in cash basis net assets before transfers	141,034
Transfers, net	<del></del> _
Change in cash basis net assets	141,034
Cash basis net assets beginning of year	42,146
Cash basis net assets end of year	\$ 183,180

#### INDIVIDUAL MAJOR GOVERNMENT FUND ANALYSIS

As City of Newell completed the year, its governmental funds reported a combined fund balance of \$646,273, an increase of \$145,085 from last year's total \$501,188. The following are the major reasons for the changes in fund balances of the major funds from the prior year.

The General Fund cash balance increased \$117,029 from the prior year to \$237,739. This increase was primarily due to an increase in federal grants and local option taxes.

The Special Revenue, Road Use Fund cash balance increased by \$4,469 to \$65,011 primarily as a result of operating transfers.

The Special Revenue, Local Options Sales Tax Fund, which accounts for monies received from the state for community betterment and property tax relief, cash balance increased by \$31,875 to \$279,471 due to no capital project being completed to which the money could be transferred.

The Debt Service Fund, which accounts for the payment of principal and interest on the City's long-term debt, cash balance increased by \$9,399 to \$(2,665) due to money received from general obligation bond.

#### **INDIVIDUAL MAJOR BUSINESS TYPE FUND ANALYSIS**

The Water Fund, which accounts for the operation and maintenance of the City's water system, cash balance increased by \$47,885 to \$138,726, due to increased receipts from citizens.

The Sewer Fund, which accounts for the operation and maintenance of the City's waste water treatment and sanitary sewer system, cash balance increased by \$127,771 primarily because the debt service fund was used to pay the sanitary sewer bonds.

The Golf Course Fund, which accounts for the operation of the City-owned golf course, cash balance decreased by \$42,721 to \$(79,839) primarily because expenses were greater than receipts due to vehicle maintenance and increased costs of supplies.

The Garbage Fund, which accounts for the City's system of solid waste removal, cash balance increased by \$7,798 to \$(8,704).

#### **BUDGETARY HIGHLIGHTS**

Over the course of the year, the City amended the budget one time. The amendment was approved on April 4, 2011 to provide for additional grants and disbursements relating to public safety. The City increased Intergovernmental receipts and Public Safety disbursements both by \$31,000.

The City's receipts were \$669,061 less than budgeted. This was primarily due to the city receiving less grants and reimbursements than anticipated, even after the amendment.

The City's total disbursements were \$809,021 less than the amended budget. All disbursements, except for debt services, were less than the amended budget.

#### MANAGEMENT'S DISCUSSION AND ANALYSIS

#### **BUDGETARY HIGHLIGHTS (CONTINUED)**

The City exceeded the amount budgeted in the debt service and capital project funds for the year ended June 30, 2011.

#### **DEBT ADMINISTRATION**

At June 30, 2011, the City had \$1,671,540 in debt, compared to \$1,789,425 last year.

#### **Outstanding Debt at Year-End**

	June 30, 2011
General obligation notes	\$ 862,000
Revenue note	806,000
Drainage district assessments	3,540
	\$ 1,671,540

The Constitution of the State of Iowa limits the amount of general obligation debt cities can issue to 5% of the assessed value of all taxable property within the City's corporate limits. The City's outstanding general obligation debt is significantly below its constitutional debt limit of \$1.6 million.

#### **ECONOMIC FACTORS AND NEXT YEAR'S BUDGET AND RATES**

The City of Newell elected and appointed officials and citizens considered many factors when setting the fiscal year 2012 budget, tax rates, and fees charged for various City activities. The City's 2012 taxable valuation increased by \$828,976, or about 3.9% of the 2011 level.

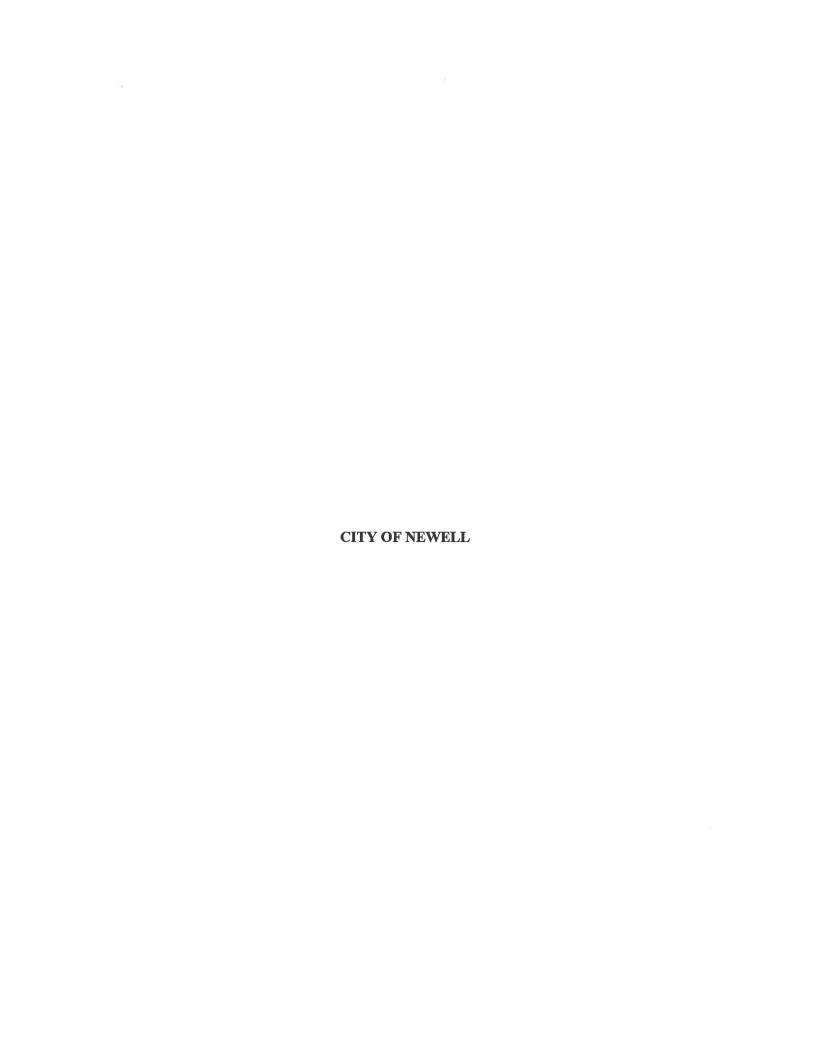
The 2012 budget contains total receipts of \$1,193,133 and disbursements of \$1,193,133. This budget is lower than the 2011 budget, which contained total receipts of \$3,250,472 and disbursements of \$2,964,601. The 2012 budget includes decreased receipts due from the issuance of general obligation bonds in 2011 and decreased disbursements due to the completion of scheduled replacements at the sewer treatment plant in 2011.

The 2012 levy is \$15.06573 per \$1,000 of taxable valuation, an increase from \$13.09124 per \$1,000 taxable valuation for 2011.

These parameters were taken into account when adopting the budget for 2012.

#### CONTACTING THE CITY'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, and creditors with a general overview of the City's finances and to show the City's accountability for the money it receives. If you have questions about this report or need additional financial information, contact Melinda Buchholz, City Clerk, PO Box 315, Newell, Iowa 50568.





CITY OF NEWELL

STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS As of and for the Year Ended June 30, 2011

			Program Receipts					
	- Disbursements		Operating Gra Contribution Charges for and Restricte		perating Grants, Contributions and Restricted	onts, Capital Grants Contributions		
Functions/Programs:		_						
Governmental activities:								
Public safety	\$	114,159	\$	28,301	\$	-	\$	-
Public works		94,163		-		с <del>л</del> .		-
Health and social services		50		-		16,605		-
Culture and recreation		104,062		20,892		-		-
Community and								
economic development		163,278		81,080		-		137,557
General government		95,514		_		-		81,968
Debt service		79,338		-		14,797		-
Total governmental		<u>-</u>						
activities		650,564		130,273		31,402		219,525
Business type activities:								
Water		70,151		118,036		_		-
Sewer		951,588		141,177		-		249,575
Garbage		79,140		86,938		-		-
Golf course		103,719		60,998		(±)		-
Utility deposits		675		-		976		-
Total business type				_				
activities		1,205,273		407,1 <b>49</b>		976		249,575
Total	\$	1,855,837	\$	537,422	\$	32,378	\$	469,100

### Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

_	Governmental Activities	Business Type Activities	Total
\$	(85,858)	\$ -	\$ (85,858)
	(94,163)	Ē	(94,163)
	16,555	-	16,555
	(83,170)	-	(83,170)
	55,359	_	55,359
	(13,546)	-	(13,546)
_	(64,541)		(64,541)
	(269,364)	-	(269,364)
	-	47,885	47,885
	-	(560,836)	(560,836)
	-	7,798	7,798
	9	(42,721)	(42,721)
		301	301
V.	-	(547,573)	(547,573)
	(269,364)	(547,573)	(816,937)

(Continued on next page)

# STATEMENT OF ACTIVITIES AND NET ASSETS - CASH BASIS As of and for the Year Ended June 30, 2011

Net (Disbursements) Receipts and Changes in Cash Basis Net Assets

Exhibit A

(Continued)

	Governmental Activities			Business Type Activities		Total
General Receipts:				·		
Property tax levied for:						
General purposes	\$	198,315	\$	<u>.</u>	\$	198,315
Debt service		31,464		-		31,464
Employee benefits		51,008		-		51,008
Local option sales tax		91,466		-		91,466
Unrestricted interest on investments		22,729		-		22,729
Special assessments		8,911		_		8,911
Bond proceeds		· -		688,607		688,607
Miscellaneous		10,556		<u> </u>		10,556
Total general receipts and transfers		414,449		688,607		1,103,056
Change in cash basis net assets		145,085		141,034		286,119
Cash basis net assets beginning of year		501,188		42,146		543,334
Cash basis net assets end of year	\$	646,273	\$	183,180	\$	829,453
Cash Basis Net Assets						
Restricted:						
Nonexpendable:						
Cemetery perpetual care	\$	20,468	\$	_	\$	20,468
Library	*	5,000	*	_	Ψ	5,000
Expendable:		5,000				2,000
Streets		65,011		_		65,011
Debt service		(2,665)		_		(2,665)
Other purposes		320,720		_		320,720
Unrestricted		237,739		183,180	<b>-</b> .	420,919
Total cash basis net assets	\$	646,273	\$	183,180	\$	829,453

See notes to financial statements.

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES -- GOVERNMENTAL FUNDS As of and for the Year Ended June 30, 2011

		 Special	Rev	enue
	 General	Road Use	1	Local Option Sales Tax
Receipts:				
Property tax	\$ 198,315	\$ -	\$	-
Other city tax	-	-		91,466
Licenses and permits	1,538	-		-
Use of money and property	22,729	=		-
Intergovernmental	145,357	80,430		-
Charges for services	128,825	-		373
Special assessments	-	-		-
Miscellaneous	10,216	-		
Total receipts	 506,980	 80,430		91,466
Disbursements:				
Operating:				
Public safety	114,159	-		=
Public works	9,311	84,852		-
Health and social services	50	-		_
Culture and recreation	103,642	_		_
Community and economic development	163,278	-		-
General governments	95,514	<del>=</del>		-
Debt service	´ <b>-</b>	_		_
Total disbursements	485,954	84,852		-
Excess (deficiency) of receipts				
over (under) disbursements	 21,026	(4,422)		91,466
Other financing sources (uses):				
Operating transfers in	123,468	8,891		(#3
Operating transfers out	(27,465)	´ <b>-</b>		(59,591)
Total other financing sources (uses)	96,003	8,891		(59,591)
Net change in cash balances	117,029	4,469		31,875
Cash balances beginning of year	120,710	60,542		247,596
Cash balances end of year	\$ 237,739	\$ 65,011	\$	279,471

Debt Service	Nonmajor		Total
\$ 31,464	\$ 51,008	\$	280,787
	, <u>-</u>	,	91,466
_	-		1,538
_	-		22,729
23,602	-		249,389
-	1,448		130,273
8,911	-		8,911
 -	340		10,556
63,977	52,796		795,649
-	-		114,159
-	-		94,163
-	-		50
-	420		104,062
√ <del>9</del> i	-		163,278
70.220	-		95,514
 79,338 79,338	420		79,338 650,564
79,336	420		030,304
 (15,361)	52,376		145,085
38,315			170,674
 (13,555)	(70,063)		(170,674)
 24,760	 (70,063)		-
9,399	(17,687)		145,085
(12,064)	 84,404		501,188
\$ (2,665)	\$ 66,717	\$	646,273

(Continued on next page)

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES -- GOVERNMENTAL FUNDS As of and for the Year Ended June 30, 2011

		 General		Special Revenue			
				Road Use		Local Option Sales Tax	
Cash Basis Fund Balances				-			
Nonspendable:							
Cemetary perpetual care	\$	-	\$	-	\$	-	
Library		-		_		_	
Resricted for:							
Debt service		<u>=</u>		-		-	
Streets		-		65,011		_	
Other purposes		<b>#</b> .		· <u>-</u>		279,471	
Unassigned		237,739		-	•		
Total cash basis fund balances	\$	237,739	\$	65,011	\$	279,471	

See notes to financial statements.

Debt Service			Nonmajor		Total
ф.		dr.	20.469	¢.	20.469
\$	-	\$	20,468	\$	20,468
	(EC)		5,000		5,000
	(2,665)		-		(2,665)
	-		-		65,011
	-		41,249		320,720
	<b>-</b>		-		237,739
\$	(2,665)	\$	66,717	\$	646,273

# STATEMENT OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES — PROPRIETARY FUNDS As of and for the Year Ended June 30, 2011

		Water	Sewer	(	Golf Course
Operating Receipts:					
Charges for services	\$	118,036	\$ 141,177	\$	60,998
Miscellaneous		-	-		3#3
Total operating receipts		118,036	141,177		60,998
Operating Disbursements:					
Business type activities		70,151	42,481		103,719
Excess (deficiency) of operating					
receipts over operating disbursements		47,885	 98,696		(42,721)
Non-operating receipts (disbursements):					
Intergovernmental		_	249,575		_
General obligation bond proceeds		_	688,607		_
Debt service		-	(95,129)		_
Capital projects		_	(813,978)		-
Net non-operating	-				
receipts (disbursements)		-	29,075		-
Excess (deficiency) of receipts					
over disbursements		47,885	127,771		(42,721)
Other financing sources (uses)					
Operating transfers in		-	_		-
Total other financing sources (uses)			-		-
Net change in cash balances		47,885	127,771		(42,721)
Cash balances beginning of year		90,841	921		(37,118)
Cash balances end of year	\$	138,726	\$ 128,692	\$	(79,839)
Cash Basis Fund Balances					
Unreserved	\$	138,726	\$ 128,692	\$	(79,839)
Total cash basis fund balances	\$	138,726	\$ 128,692	\$	(79,839)
		· · · · · · · · · · · · · · · · · · ·			

**Major Funds** 

See notes to financial statements.

Nonmajor
Fund

	Garbage	Utility Deposits	Total
\$	86,938	\$ -	\$ 407,149
	-	976	976
	86,938	976	408,125
	79,140	675	296,166
	7,798	301	 111,959
	- - -	- - -	249,575 688,607 (95,129)
			(813,978)
	-	-	29,075
	7,798	301	141,034
	<u>-</u>	28	-
	-	 _	 _
	7,798	301	141,034
	(16,502)	4,004	 42,146
\$	(8,704)	\$ 4,305	\$ 183,180
_\$_	(8,704)	\$ 4,305	\$ 183,180
\$	(8,704)	\$ 4,305	\$ 183,180

#### NOTES TO FINANCIAL STATEMENTS

#### (1) Summary of Significant Accounting Policies

City of Newell, Iowa is a political subdivision of the State of Iowa located in Buena Vista County. It was first incorporated in 1869 and operates under the Home Rule provisions of the Constitution of Iowa. The City operates under the Mayor-Council form of government with the Mayor and Council Members elected on a non-partisan basis. The City provides numerous services to citizens, including public safety, public works, culture and recreation, community and economic development, general government services. The City also provides water, sewer, garbage and recreational golf for its citizens.

#### A. Reporting Entity

For financial reporting purposes, City of Newell, Iowa has included all funds, organizations, agencies, boards, commissions and authorities. The City has also considered all potential component units for which it is financially accountable and other organizations for which the nature and significance of their relationship with the City are such that exclusion would cause the City's financial statements to be misleading or incomplete. The Governmental Accounting Standards Board has set forth criteria to be considered in determining financial accountability. These criteria include appointing a voting majority of an organization's governing body and (1) the ability of the City to impose its will on that organization or (2) the potential for the organization to provide specific benefits to or impose specific financial burdens on the City. The City has no component units that meet the Governmental Accounting Standards Board criteria.

#### Jointly Governed Organizations

The City participates in several jointly governed organizations that provide goods or services to the citizenry of the City but do not meet the criteria of a joint venture since there is no ongoing financial interest or responsibility by the participating governments. City officials are members of or appoint representatives to the following boards and commissions: Newell Fire Board, Buena Vista County Solid Waste Commission, Buena Vista County Assessor's Conference Board, Buena Vista County Emergency Management Commission and Buena Vista County Joint E911 Service Board.

#### B. Basis of Presentation

Government-wide Financial Statement - The Statement of Activities and Net Assets reports information on all of the nonfiduciary activities of the City. For the most part, the effect of interfund activity has been removed from this statement. Governmental activities, which are supported by tax and intergovernmental revenues, are reported separately from business type activities, which rely to a significant extent on fees and charges for service.

The Statement of Activities and Net Assets presents the City's nonfiduciary net assets. Net assets are reported in the following categories/components:

Nonexpendable restricted net assets are subject to externally imposed stipulations that require them to be maintained permanently by the City, including the City's Permanent Fund.

Expendable restricted net assets result when constraints placed on net asset use are either externally imposed or imposed by law through constitutional provisions or enabling legislation.

Unrestricted net assets consist of net assets not meeting the definition of the preceding categories. Unrestricted net assets often have constraints on resources imposed by management that can be removed or modified.

#### NOTES TO FINANCIAL STATEMENTS

#### (1) Summary of Significant Accounting Policies (Continued)

#### B. Basis of Presentation (continued)

The Statement of Activities and Net Assets demonstrates the degree to which the direct disbursements of a given function are offset by program receipts. Direct disbursements are those clearly identifiable with a specific function. Program receipts include 1) charges to customers or applicants who purchase, use or directly benefit from goods, services or privileges provided by a given function and 2) grants, contributions and interest on investments restricted to meeting the operational or capital requirements of a particular function. Property tax and other items not properly included among program receipts are reported instead as general receipts.

<u>Fund Financial Statements</u> – Separate financial statements are provided for governmental funds and proprietary funds. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements. All remaining governmental funds are aggregated and reported as nonmajor governmental funds.

The City reports the following major governmental funds:

The General Fund is the general operating fund of the City. All general tax receipts from general an emergency levies and other receipts not allocated by law or contractual agreement to some other fund are accounted for in this fund. From the fund are paid the general operating disbursements, the fixed charges and the capital improvement costs that are not paid from other funds.

#### Special Revenue:

The Road Use Tax Fund is used to account for the road use tax allocation from the State of Iowa to be used for road construction and maintenance.

The Local Option Sales Tax Fund is used to account for monies received to be used for community betterment and property tax relief.

The Debt Service Fund is utilized to account for the payment of interest and principal on the City's general long-term debt.

The City reports the following major proprietary funds:

The Water Fund accounts for the operation and maintenance of the City's water system.

The Sewer Fund accounts for the operation and maintenance of the City's wastewater treatment and sanitary sewer system.

The Garbage Fund accounts for the operation and maintenance of the City's system of solid waste removal.

The Golf Course Fund accounts for the operation and maintenance of the City run golf course.

#### (1) Summary of Significant Accounting Policies (Continued)

#### C. Measurement Focus and Basis of Accounting

The City of Newell, Iowa maintains its financial records on the basis of cash receipts and disbursements and the financial statements of the City are prepared on that basis. The cash basis of accounting does not give effect to accounts receivable, accounts payable and accrued items. Accordingly, the financial statements do not present financial position and results of operations of the funds in accordance with U.S. generally accepted accounting principles.

Under the terms of grant agreements, the City funds certain programs by a combination of specific cost-reimbursement grants, categorical block grants and general receipts. Thus, when program disbursements are paid, there are both restricted and unrestricted cash basis net assets available to finance the program. It is the City's policy to first apply cost-reimbursement grant resources to such programs, followed by categorical block grants and then by general receipts.

When a disbursement in governmental funds can be paid using either restricted or unrestricted resources, the City's policy is generally to first apply the disbursement toward restricted fund balance and then to less-restrictive classifications – committed, assigned and then unassigned fund balances.

Proprietary funds distinguish operating receipts and disbursements from non-operating items. Operating receipts and disbursements generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. All receipts and disbursements not meeting this definition are reported as non-operating receipts and disbursements.

#### D. Governmental Cash Basis Fund Balances

In the governmental fund financial statements, cash basis fund balances are classified as follows:

*Nonspendable* – Amounts that cannot be spent because they are legally or contractually required to be maintained intact.

Restricted – Amounts restricted to specified purposes when constraints placed on the use of the resources are either externally imposed by creditors, grantors, or state or federal laws or imposed by law through constitutional provisions or enabling legislation.

Assigned – Amounts the Council intends to use for specific purposes.

Unassigned – All amounts not included in other spendable classifications.

#### E. Budgets and Budgetary Accounting

The budgetary comparison and related disclosures are reported as Required Supplementary Information.

#### F. Date of Management's Review

Subsequent events have been evaluated through March 22, 2012 that is the date the financial statements were available to be issued. Events occurring after that date have not been evaluated to determine whether a change in the financial statements would be required.

#### NOTES TO FINANCIAL STATEMENTS

#### (2) Cash and Pooled Investments

The City's deposits in banks at June 30, 2011 were entirely covered by federal depository insurance or by the State Sinking Fund in accordance with Chapter 12C of the Code of Iowa. This chapter provides for additional assessments against the depositories to insure there will be no loss of public funds.

The City is authorized by statute to invest public funds in obligations of the United States government, its agencies and instrumentalities; certificates of deposit or other evidences of deposit at federally insured depository institutions approved by the City Council; prime eligible bankers acceptances; certain high rated commercial paper; perfected repurchase agreements; certain registered open-end management investment companies; certain joint investment trusts; and warrants or improvement certificates of a drainage district.

The City had no investments at June 30, 2011, meeting the disclosure requirement of Governmental Auditing Standards Board Statement Number 3, as amended by Statement 40. During the year ended June 30, 2011 the City invested its excess funds in savings accounts and certificates of deposit.

Interest rate risk – The City's investment policy limits the investing of operating funds (funds expected to be expended in the current budget year or within 15 months of receipt) to instruments that mature within 397 days. Funds not identified as operating funds may be invested in investments with maturities longer than 397 days, but the maturities shall be consistent with the needs and use of the City.

#### (3) Bonds and Notes Payable

Annual debt service requirements to maturity for revenue note, special assessment and general obligation bonds are as follows:

		General (	Obli	gation						<b>Drainag</b>	e Dist	rict
		No	otes			Street Imp	rov	ements		Asses	sment	s
Year Ending June 30	P	rincipal	J	Interest	P	rincipal	I	nterest	Pr	incipal	In	terest
2012	\$	30,000	\$	4,750	\$	30,000	\$	12,038	\$	885	\$	178
2013		5,000		3,210		35,000		11,018		885		133
2014		5,000		2,893		35,000		9,793		885		88
2015		5,000		2,568		35,000		8,515		885		44
2016		5,000		2,233		35,000		7,185		×		-
2017-2022		25,000		5,331		120,000		17,170		-		-
2023-2030	· · · · ·	-				15,000		690				
Total	\$	75,000	\$	20,985	\$	305,000	\$	66,409	\$	3,540	\$	443

#### (3) Bonds and Notes Payable (Continued)

						General (	Obli	gation					
		Sewer l	Rev	enue		Bond				Total			
Year Ending June 30	P	rincipal	]	Interest	P	rincipal	]	Interest	P	rincipal	]	Interest	
2012	\$	31,000	\$	24,181	\$	19,000	\$	14,460	\$	110,885	\$	55,607	
2013		32,000		23,250		19,000		13,890		91,885		51,501	
2014		33,000		22,290		20,000		13,320		93,885		48,384	
2015		34,000		21,300		21,000		12,720		95,885		45,147	
2016		36,000		20,280		21,000		12,090		97,000		41,788	
2017-2022		239,000		97,920		144,000		58,350		528,000		178,771	
2023-2030		401,000		56,100		238,000		33,210		654,000		90,000	
									·				
Total	_\$_	806,000	\$	265,321	\$	482,000	\$	158,040	\$	1,671,540	\$	511,198	

#### Revenue Note

The City has pledged future sewer customer receipts, net of specified operating disbursements, to repay \$845,000 in sewer revenue notes issued in June 2010. Proceeds from the notes provided financing for the construction of improvements to the sewer treatment plant. The notes are payable solely from sewer customer net receipts and are payable through 2030. The total principal and interest remaining to be paid on the notes is \$1,071,321. For the current year, principal and interest paid and total customer net receipts were \$51,882 and \$98,696 respectively.

The resolutions providing for the issuance of the revenue notes include the following provisions:

- (a) The note will only be redeemed from the future earnings of the enterprise activity and the note holders hold a lien on the future earnings of the funds.
- (b) The sewer systems shall each maintain net revenues at a level not less than 110% of the amount of principal and interest on the revenue bond.

#### (4) Pension and Retirement Benefits

The City contributes to the Iowa Public Employees Retirement System (IPERS), which is a cost-sharing multiple-employer defined benefit pension plan administered by the State of Iowa. IPERS provides retirement and death benefits that are established by state statute to plan members and beneficiaries. IPERS issues a publicly available financial report that includes financial statements and required supplementary information. The report may be obtained by writing to IPERS, P.O. Box 9117, Des Moines, Iowa 50306-9117.

Most regular plan members are required to contribute 4.50% of their annual covered salary and the City is required to contribute 6.95% of covered salary. Certain employees in special risk occupations and the City contribute an actuarially determined contribution rate.

Contribution requirements are established by state statute. The City's contributions to IPERS for the year ended June 30, 2011 was \$14,022, equal to the required contribution.

#### NOTES TO FINANCIAL STATEMENTS

#### (5) Compensated Absences

City employees accumulate a limited amount of earned but unused vacation hours for subsequent use or for payment upon termination, retirement or death. These accumulations are not recognized as disbursements by the City until used or paid. The City's approximate liability for earned benefit payments payable to employees at June 30, 2011, primarily relating to the General Fund, is as follows:

Type of Benefit	 Amount
Vacation	\$ 43,526

This liability has been computed based on rates of pay in effect at June 30, 2011.

#### (6) Deficit Fund Balances

The Debt Service Fund, Golf Course Fund, and Garbage Fund had a net deficit balance of \$2,665, \$79,839, and \$8,704, respectively, at June 30, 2011. The deficit balances were a result the City having more expenditures than receipts. The City will re-evaluate the monies appropriated to these funds in the next year.

#### (7) Interfund Transfers

The detail of interfund transfers for the year ended June 30, 2011, is as follows:

Transfer to	Transfer from	Amount				
General	Special Revenue:					
	Library	\$ 19,000				
	Ambulance	8,465				
	Debt	13,555				
	Pool and park	5,493				
	Employee benefits	55,679				
	Local option sales tax	 21,276				
		123,468				
Special Revenue:	Special Revenue:					
Road use	Employee benefits	 8,891				
Debt service	Proprietary:					
	Local option sales tax	 38,315				
		\$ 170,674				

Transfers generally move resources from the fund statutorily required to collect the resources to the fund statutorily required to disburse the resources.

#### NOTES TO FINANCIAL STATEMENTS

#### (8) Risk Management

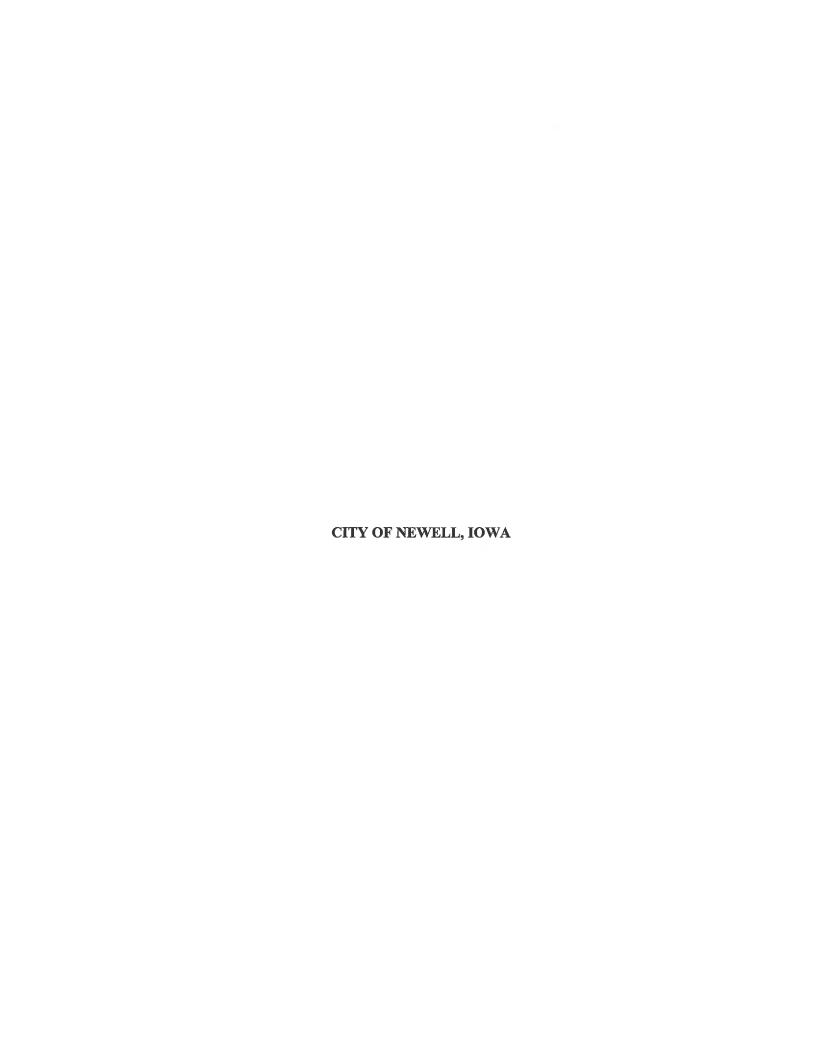
The City of Newell is exposed to various risks of loss related to torts; theft, damage to and destruction of assets; errors and omissions; injuries to employees; and natural disasters. These risks are covered by the purchase of commercial insurance. The City assumes liability for any deductibles and claims in excess of coverage limitations. Settled claims from these risks have not exceeded commercial insurance coverage in any of the past three fiscal years.

#### (9) Landfill Agreement

The City participates in an agreement with the Buena Vista County Solid Waste Commission, a political subdivision created under Chapter 28E of the Code of Iowa. The purpose of the Commission includes providing economic disposal of solid waste produced or generated within the member counties and municipalities. Payments to that commission totaled \$34,593 during the year ended June 30, 2011.

#### (10) Loan Agreement

On July 1, 2004, City of Newell entered into a loan agreement with Newell Children's Center for the purpose of enabling the Children's Center to acquire a building to be used to provide child care services within the City. The principal amount of the loan was \$80,000 with \$5,000 principal payments due each June 1 through June 2019 with a final payment of \$10,000 due June 1, 2020, and interest payments due on December 1 and June 1 of each fiscal year. This loan is secured by a mortgage on the building. The balance of this loan as of June 30, 2011 is \$50,000.





# BUDGETARY COMPARISON SCHEDULE OF RECEIPTS, DISBURSEMENTS, AND CHANGES IN BALANCES -- BUDGET AND ACTUAL (CASH BASIS) -- ALL GOVERNMENTAL FUNDS AND PROPRIETARY FUNDS

Required Supplementary Information Year Ended June 30, 2011

	Go	Governmental Funds		Proprietary Funds		<del></del>	
		Actual		Actual		Total	
Receipts:							
Property tax	\$	280,787	\$	-	\$	280,787	
Other city tax		91,466		-		91,466	
Licenses and permits		1,538		-		1,538	
Use of money and property		22,729		-		22,729	
Intergovernmental		249,389		938,182		1,187,571	
Charges for service		130,273		407,149		537,422	
Special assessments		8,911		976		9,887	
Miscellaneous		10,556		-		10,556	
Total receipts		795,649		1,346,307		2,141,956	
Disbursements:							
Public safety		114,159		-		114,159	
Public works		94,163				94,163	
Health and social services		50		_		50	
Culture and recreation		104,062		_		104,062	
Community and economic development		163,278		_		163,278	
General government		95,514		_		95,514	
Debt service		79,338		95,129		174,467	
Capital projects		-		813,978		813,978	
Business type activities		-		296,166		296,166	
Total disbursements		650,564		1,205,273		1,855,837	
Excess of receipts							
over disbursements		145,085		141,034		286,119	
Other financing sources (uses), net		· -		_		-	
Excess of receipts and other financing sources		145,085		141,034		286,119	
Balance beginning of year		501,188		42,146		543,334	
Balance end of year	\$	646,273	\$	183,180	\$	829,453	

	Budgetee		Final to Total		
_	Original	ТАП	Final	-	Variance
_	O I Igiliai				
\$	272,732	\$	272,732	\$	8,055
	79,421		79,421		12,045
	3,080		3,080		(1,542)
	2,500		2,500		20,229
	275,033		306,033		881,538
	418,550		418,550		118,872
	17,671		17,671		(7,784)
	1,711,030		1,711,030		(1,700,474)
	2,780,017		2,811,017		(669,061)
	92 170		114 170		20
	83,179		114,179		20
	121,316		121,316		27,153
	1,000		1,000		950
	239,583		239,583		135,521
	170,000		170,000		6,722
	95,671 79,313		95,671		157 (95,154)
	79,313		79,313 -		(813,978)
	1,843,796		1,843,796		1,547,630
	2,633,858		2,664,858		809,021
	146,159		146,159		139,960
	(146,030)		(146,030)		146,030
	129		129		285,990
	375,218		375,218		168,116
\$	375,347	\$	375,347	\$	454,106

#### NOTES TO REQUIRED SUPPLEMENTARY INFORMATION – BUDGETARY REPORTING

The budgetary comparison is presented as Required Supplementary Information in accordance with Governmental Accounting Standards Board Statement No. 41 for governments with significant budgetary perspective differences resulting from not being able to present budgetary comparisons for the General Fund and each major Special Revenue Fund.

In accordance with the Code of Iowa, the City Council annually adopts a budget on the cash basis following required public notice and hearing for all funds. The annual budget may be amended during the year utilizing similar statutorily prescribed procedures.

Formal and legal budgetary control is based upon nine major classes of disbursements known as functions, not by fund. These nine functions are: public safety, public works, health and social services, culture and recreation, community and economic development, general government, debt service, capital projects and business type activities. Functional disbursements required to be budgeted include disbursements for the General Fund, the Special Revenue Funds, the Debt Service Fund, the Capital Projects Fund, the Permanent Fund and the Proprietary Funds. Although the budget document presents functional disbursements by fund, the legal level of control is at the aggregated function level, not by fund. During the year, there was one budget amendment on April 4, 2011. The amendment increased Intergovernmental receipts and Public Safety disbursements by \$31,000.

During the year ended June 30, 2011, disbursements did not exceed the amounts budgeted in the general government and business type activities functions.

OTHER SUPPLEMENTARY INFORMATION

## SCHEDULE OF CASH RECEIPTS, DISBURSEMENTS AND CHANGES IN CASH BALANCES -- NONMAJOR GOVERNMENTAL FUNDS As of and for the Year Ended June 30, 2011

			Special Revenue				
		mployee Benefits	Library		Park/Pool		
Receipts:							
Property tax	\$	51,008	\$ -	\$	-		
Charges for services		-	-		1,448		
Miscellaneous			<u> 9€</u> 6				
Total receipts		51,008	 -		1,448		
Disbursements:							
Culture and recreation		-	<u>-</u>		328		
Excess of receipts							
over disbursements	<del></del>	51,008	-		1,120		
Other financing uses:							
Transfers out:		(64,570)	-		(5,493)		
Net change in cash balances		(13,562)	-		(4,373)		
Cash balances beginning of year		17,007	27,924		14,253		
Cash balances end of year		3,445	\$ 27,924	\$	9,880		
Cash Basis Fund Balances Nonspendable:							
Cemetery perpetual care Library	\$	- -	\$ -	\$	- -		
Restricted for other purposes		3,445	27,924		9,880		
Total cash basis fund balances	_ \$	3,445	\$ 27,924	\$	9,880		

#### Permanent Funds

	Library		Cemetary	Total			
	Libiary		Cemetary	_	Total		
\$	_	\$	_	\$	51,008		
	-		-		1,448		
	_		340		340		
	-		340		52,796		
	-		92		420		
	<del>-</del>		248		52,376		
	-		( <del>4</del> 0)		(70,063)		
			248		(17,687)		
	5,000		20,220		84,404		
\$	5,000	\$	20,468	\$	66,717		
Ф		m	20.460	ф	20.460		
\$		\$	20,468	\$	20,468		
	5,000		-		5,000		
	-		-		41,249		
\$	5,000	\$	20,468	\$	66,717		

### SCHEDULE OF INDEBTEDNESS Year Ended June 30, 2011

	Date of Issue				
General Obligation Notes:					
Sewer improvement	05/01/02	5.00-5.10%	\$	190,000	
Newell Children's Center	07/01/03	5.80-7.75%		80,000	
Fire truck and street improvement	5/1/08	3.15-4.60%		395,000	
Sewer construction	5/12/10	3.00%		500,000	
			\$	1,165,000	
Revenue Note: Sewer	06/02/10	3.00%	\$	1,064,000	
Special Assessment: Drainage district assessments	09/01/05	5.00%	\$	9,612	

See accompanying independent auditor's report.

#### Schedule 2

Balance Beginning of Year		Issued Redeemed During During Year Year			Balance End of Year	Interest Paid			Interest Due and Unpaid		
\$ 50,000 55,000 335,000 500,000	\$	- - -	\$	25,000 5,000 30,000 18,000	\$ 25,000 50,000 305,000 482,000	\$	2,525 3,805 12,983 1,250	\$	- - -		
\$ 940,000	\$	-	\$	78,000	\$ 862,000	\$	20,563	\$			
\$ 156,393	\$	688,607	\$	39,000	\$ 806,000	\$	12,882				
\$ 4,425	\$	-	\$	885	\$ 3,540	\$	265	\$			

#### BOND AND NOTE MATURITIES Year Ended June 30, 2011

											Gene	ral Obliga			
		Sewer Im		ement	Children's Center					Fire Truck and Street Improvement					
Year Ending			sued				sued				sued				
June 30,	ŀ	Principal	]	nterest	P	rincipal		Interest	Principal		Interest				
2012	\$	25,000	\$	1,235	\$	5,000	\$	3,515	\$	30,000	\$	12,038			
2013		-		-		5,000		3,210		35,000		11,018			
2014		-		-		5,000		2,893		35,000		9,793			
2015		æ		-		5,000		2,568		35,000		8,515			
2016		-		-		5,000		2,233		35,000		7,185			
2017		-		-		5,000		1,883		40,000		5,785			
2018				-		5,000		1,520		40,000		4,145			
2019		-		-		5,000		1,153		10,000		2,465			
2020		-		-		10,000		775		10,000		2,035			
Thereafter		-		-					8	35,000		3,430			
	\$	25,000	\$	1,235	_\$_	50,000	\$	19,750	\$	305,000	\$	66,409			

See accompanying independent auditor's report.

	<b>Sewer Construction</b>			_					Sewer Re	ie Loan	D.D Assessments						
	Iss	ssued							Issued				Issued				
]	Principal	Principal Interest		Interest Principal		Interest		Principal		Interest		Principal		Interest			
\$	19,000	\$	14,460	\$	79,000	\$	31,248	\$	31,000	\$	24,181	\$	885	\$	178		
	19,000		13,890		59,000		28,118		32,000		23,250	*	885		133		
	20,000		13,320		60,000		26,006		33,000		22,290		885		88		
	21,000		12,720		61,000		23,803		34,000		21,300		885		44		
	21,000		12,090		61,000		21,508		36,000		20,280		-		-		
	22,000		11,460		67,000		19,128		37,000		19,200		-		-		
	23,000		10,800	*	68,000		16,465		38,000		18,090		-		-		
	24,000		10,110		39,000		13,728		39,000		16,950		<u>_</u>		_		
	24,000		9,390		44,000		12,200		40,000		15,780		-		-		
	289,000		49,800		324,000		53,230		486,000		84,000		-		-		
\$	482,000	\$	158,040	\$	862,000	\$	245,434	\$	806,000	\$	265,321	\$	3,540	\$	443		

tion Notes

Revenue Note

Special Assessment

Schedule 3

Total											
]	Principal	• ]	Interest								
\$	110,885	\$	55,607								
	91,885		51,501								
	93,885		48,384								
	95,885		45,147								
	97,000		41,788								
	104,000		38,328								
	106,000		34,555								
	78,000		30,678								
	84,000		27,980								
	810,000		137,230								

\$ 511,198

\$ 1,671,540

INDEPENDENT AUDITOR'S REPORT
ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON
COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF
FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH
GOVERNMENT AUDITING STANDARDS



# INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council:

We have audited the accompanying financial statements of the governmental activities, the business type activities, each major fund and the aggregate remaining fund information of City of Newell, Iowa, as of and for the year ended June 30, 2011, which collectively comprise the City's basic financial statements listed in the table of contents, and have issued our report thereon dated March 22, 2012. Our report expressed unqualified opinions on the financial statements that were prepared in conformity with an other comprehensive basis of accounting. We conducted our audit in accordance with U.S. generally accepted auditing standards and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

#### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered City of Newell, Iowa's internal control over financial reporting as a basis for designing our auditing procedures for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of City of Newell, Iowa's internal control over financial reporting. Accordingly, we do not express an opinion on the effectiveness of City of Newell, Iowa's internal control over financial reporting.

Our consideration of internal control over financial reporting was for the limited purpose described in the preceding paragraph and was not designed to identify all deficiencies in internal control over financial reporting that might be significant deficiencies or material weaknesses and, therefore, there can be no assurance all deficiencies, significant deficiencies or material weaknesses have been identified. However, as described in the accompanying Schedule of Findings and Questioned Costs, we identified certain deficiencies in internal control over financial reporting we consider to be material weaknesses.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility a material misstatement of City of Newell, Iowa's financial statements will not be prevented or detected and corrected on a timely basis. We consider the deficiencies described in Part II of the accompanying Schedule of Findings and Questioned Costs as items II-A-11 and II-B-11 to be material weaknesses.

A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether City of Newell, Iowa's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, non-compliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of non-compliance or other matters that are required to be reported under Government Auditing Standards. However, we noted certain immaterial instances of non-compliance or other matters that are described in Part III of the accompanying Schedule of Findings.

Comments involving statutory and other legal matters about the City's operations for the year ended June 30, 2011 are based exclusively on knowledge obtained from procedures performed during our audit of the financial statements of the City. Since our audit was based on tests and samples, not all transactions that might have had an impact on the comments were necessarily audited. The comments involving statutory and other legal matters are not intended to constitute legal interpretations of those statutes.

City of Newell, Iowa's responses to findings identified in our audit are described in the accompanying Schedule of Findings and Questioned Costs. While we have expressed our conclusions on the City's responses, we did not audit City of Newell, Iowa's responses and, accordingly, we express no opinion on them.

This report, a public record by law, is intended solely for the information and use of the officials, employees and citizens of City of Newell, Iowa and other parties to whom City of Newell, Iowa may report, including federal awarding agencies and pass-through entities, and is not intended to be and should not be used by anyone other than these specified parties.

Schnarr & Company, LLP

Fort Dodge, Iowa March 22, 2012

#### Schedule of Findings Year Ended June 30, 2011

#### Part II: Summary of the Independent Auditor's Results:

- (a) Unqualified opinions were issued on the financial statements which were prepared on the basis of cash receipts and disbursements, which is a comprehensive basis of accounting other than U.S. generally accepted accounting principles.
- (b) Material weaknesses in internal control over financial reporting were disclosed by the audit of the financial statements.
- (c) The audit did not disclose any non-compliance that is material to the financial statements.
- (d) City of Newell, Iowa did not qualify as a low-risk auditee.

#### Part II: Findings Related to the Financial Statements:

#### **INSTANCES OF NON-COMPLIANCE:**

No matters were noted.

#### MATERIAL WEAKNESSES

I-A-11 Segregation of Duties — One important aspect of internal control is the segregation of duties among employees to prevent an individual employee from handling duties that are incompatible. We noted that bank deposits, opening mail, recording receipt and disbursements, checks and payroll preparation, and bank reconciliations are all handled by one individual.

<u>Recommendation</u> – We realize that with a limited number of office employees, segregation of duties is difficult. However, the City should review its operating procedures to obtain the maximum internal control possible under the circumstances.

Response – We are a small community and are limited to one office employee, the City Clerk. Total segregation of duties is improbable with limited staff. The Mayor or Mayor-Pro Tem cosigns all checks. The City Council approves all bills and review financial operations each month.

<u>Conclusion</u> – Response accepted.

#### Schedule of Findings Year Ended June 30, 2011 (Continued)

#### Part II: Findings Related to the Financial Statements (Continued):

1-B-11 Financial Reporting — Reporting financial data reliably in accordance with an other comprehensive basis of account (OCBOA) requires management to possess sufficient knowledge and expertise to select and apply accounting principles and prepare year-end financial statements, including footnote disclosures. Management presently lacks the qualifications and training to appropriately fulfill these responsibilities, which is a common situation in small entities.

<u>Recommendation</u> – Obtaining additional knowledge through reading relevant accounting literature and attending local professional education courses should help management significantly improve in the ability to prepare and take responsibility for reliable OCBOA financial statements.

<u>Response</u> – We will attempt to read accounting literature and attend local professional education courses in accounting.

Conclusion - Response accepted.

#### Part III: Other Findings Related to Required Statutory Reporting:

- II-A-11 <u>Certified Budget</u> Disbursements during the year ended June 30, 2011 did not exceed the amounts budgeted.
- II-B-11 <u>Questionable Disbursements</u> We noted no disbursements that may not meet the requirements of public purpose as defined in an Attorney General's opinion dated April 25, 1979.
- II-C-11 <u>Travel Expense</u> No disbursements of City money for travel expenses of spouses of City officials or employees were noted.
- II-D-11 <u>Business Transactions</u> We noted no business transactions between the City and City officials or employees.
- II-E-11 <u>Bond Coverage</u> Surety bond coverage of City officials and employees is in accordance with statutory provisions. The amount of coverage should be reviewed annually to ensure the coverage is adequate for current operations.
- II-F-11 <u>Council Minutes</u> No transactions were found that we believe should have been approved in the Council minutes but were not.
- II-G-11 <u>Deposits and Investments</u> No instances of non-compliance with the deposit and investments provision of Chapter 12B and 12C of the Code of Iowa and the City's investment policy were noted.

#### Schedule of Findings Year Ended June 30, 2011 (Continued)

#### Part III: Other Findings Related to Required Statutory Reporting (Continued):

11-H-11 <u>Financial Condition</u> – The Governmental Debt Service, Enterprise Garbage and Enterprise Golf Course Funds had deficit balances of \$2,665, \$8,704 and \$79,739, respectively, at June 30, 2011.

<u>Recommendation</u> – The City should investigate alternatives to eliminate these deficits in order to return these funds to a sound financial position.

<u>Response</u> – Both the sewer rates and golf course rates will be increased. The golf course fund may be moved to the general fund in the future.

<u>Conclusion</u> – Response accepted.

11-I-11 Revenue Note – No instances of non-compliance with the revenue note resolution were noted.

We would like to acknowledge the many courtesies and assistance extended to us by personnel of the City of Newell, Iowa during the course of our audit. Should you have any questions concerning any of the above matters, we shall be pleased to discuss them with you at your convenience.

Schnarr & Company, LLP

Fort Dodge, Iowa March 22, 2012